

# 2015/2016 STORMWATER LOW IMPACT DEVELOPMENT CODE REVIEW PROJECT

#### **Project Summary**

Along with other jurisdictions, City of Kirkland staff are required to revise our development codes and standards to make stormwater low impact development (LID) the preferred and commonly-used approach to site development. Specifically, we are required to review, revise, and make effective our development-related codes, rules, standards, and other enforceable documents to incorporate stormwater LID principles and BMPs (measures to minimize impervious surface, minimize loss of vegetation, and minimize stormwater runoff). This code update is required through our current National Pollutant Discharge Elimination System (NPDES) Municipal Stormwater Permit (per section S5.C.4.f.i and ii, see detail on next page).

This entire process will take around 12-18 months. Surface water staff will lead this project, but it will require a significant amount of city staff time from the following other departments:

- Planning and Community Development (especially planner staff time since this project is revising zoning codes)
- Public Works
- Fire and Building
- Parks
- City Attorney's Office
- City Manager's Office

The following is available to facilitate this project:

- 1. 2015/2016 SW LID Code Review Work Plan including team members, project timeline, and table of code topics to address.
- 2. Integrating LID into Local Codes: A Guidebook for Local Governments (Puget Sound Partnership, July 2012), available at the following website: http://www.psp.wa.gov/LID manual.php
- Low Impact Development Code Update and Integration Toolkit (WA Dept. of Ecology, July 2014), available at the following website: <a href="http://www.wastormwatercenter.org/lidcodeintegration/">http://www.wastormwatercenter.org/lidcodeintegration/</a>

## The following text is from our 2013-2018 NPDES Western WA Phase II Municipal Stormwater Permit (section S5.C.4.f.i and ii):

No later than December 31, 2016, Permittees shall review, revise, and make effective their local development-related codes, rules, standards, or other enforceable documents to incorporate and require LID principles and LID BMPs.

The intent of the revisions shall be to make LID the preferred and commonly-used approach to site development. The revisions shall be designed to minimize impervious surfaces, native vegetation loss and stormwater runoff in all types of development situations. Permittees shall conduct a similar review and revision process, and consider the range of issues, outlined in the following document: Integrating LID into Local Codes: A Guidebook for Local Governments (Puget Sound Partnership, 2012).

...each Permittee shall submit a summary of the results of the review and revision process above with the annual report due no later than March 31, 2017. This summary shall include, at a minimum, a list of the participants (job title, brief job description, and department represented), the codes, rules, standards, and other enforceable documents reviewed, and the revisions made to those documents which incorporate and require LID principles and LID BMPs. The summary shall include existing requirements for LID principles and LID BMPs in development-related codes. The summary shall be organized as follows:

- a) Measures to minimize impervious surfaces;
- b) Measures to minimize loss of native vegetation; and
- c) Other measures to minimize stormwater runoff.

# STORMWATER LOW IMPACT DEVELOPMENT CODE REVIEW PROJECT 2015/2016 WORK PLAN

#### **Assemble the Project Team (see Table A.1)**

- 1. Identify team members.
- Include staff from Public Works (Development Engineering, Operations & Maintenance, and Capital Improvement Program), Planning & Building, Fire, Parks, and City Attorney's Office. Consider City Manager's Office, Planning Commission, Councils, and external stakeholders (like developers' forum, neighborhood groups, environmental groups, special districts, etc.).
- 3. Develop project timeline (see Table A.2).
- 4. Meeting schedule. Meetings will be scheduled several weeks in advance, based on staff and room availability.

#### **Identify Topics to Address (see Table B.1).**

- 1. Landscaping, Native Vegetation, and Street Landscaping
- 2. Site Planning and Assessment
- 3. Hard and Impervious Surfaces
- 4. Bulk and Dimensional Considerations
- 5. Subdivision and Planned Unit Development
- 6. Critical Areas and Shoreline Management
- 7. Clearing and Grading
- 8. Streets and Roads
- 9. Healthy Soils
- 10. Parking
- 11. Design Guidelines and Standards
- 12. Stormwater Management and Maintenance

#### **Review Existing Codes and Standards (Gap Analysis)**

- 1. Identify codes relating to the specific topics.
- 2. Identify existing codes and standards already meeting criteria.
- 3. Identify gaps in existing codes and standards.
- 4. Identify codes/standards that currently offer incentives for stormwater LID. Since LID will be required, the incentives may need to be removed.

#### Review the following documents:

- PCD Comprehensive Plan
- Zoning Code (check Holmes Point & Houghton areas for differences)
- Municipal Code
- Shoreline Management Plan
- Subdivision code/standard documents
- Public Works Pre-Approved Plans
- CIP Engineering and Street Standards (WSDOT/other)
- ROW Tree Inventory

#### Amend Existing Codes/Standards and Develop New Codes/Standards (fill the gaps)

- 1. Propose amendments to existing codes and standards.
- 2. Propose new codes and standards.
- 3. Internal review, revisions, and approval.

#### **Public Review and Adoption Process**

- 1. Public review and approval.
- 2. Planning Commission review and approval.
- 3. Council review and approval (Kirkland and Houghton).
- 4. Adopt and Implement by December 31, 2016.

#### **Ensure Successful Implementation**

- 1. Develop and implement training plan of new and revised codes and standards for:
  - City staff
  - Applicants, engineers, contractors (through Developers Forum)
  - Property Owners
  - General Public

#### **WORK PLAN**

### **Table A.1 Project Team**

#### **Internal Team Members**

**Project Team Lead: Stacey Rush** 

Department	Subject/Expertise	Employee						
Planning & Building	Policy, Urban Forester	*Deborah Powers						
	Policy & development review	*Dorian Collins						
	Policy, critical areas	Teresa Swan						
	Policy, critical areas	Joan Lieberman-Brill						
	Policy, Manager	Jeremy McMahan						
	Engineering, inspection and review	Tom Jensen						
	Policy, Deputy Director	*Paul Stewart						
PW	Engineering, stormwater	*Stacey Rush						
	Policy, stormwater	*Anne Dettelbach						
	Policy & engineering, stormwater	*Jenny Gaus						
	Private development engineering	John Burkhalter						
	Capital streets/road engineering	Capital staff						
	O&M, public facilities, inspections	Erin Devoto						
	Construction inspection	Tom Chriest						
	Engineering Manager	*Rob Jammerman						
Fire	Emergency response access, street	Grace Steuart						
	widths and layouts, etc.							
Parks	Parks	staff						
CAO	Legal	staff						
Planning Commission	Policy	n/a						
Houghton Council	Policy	n/a						
Kirkland Council	Policy	n/a						
PW/CMO	Public Outreach	Kathy Cummings						

<sup>\*</sup>Primary staff for this project

### **External Stakeholders**

- Developers Forum (Private Developers, Engineers, Property Owners)
- Neighborhood Groups
- Environmental groups
- Special Districts

Table A.2 NPDES Stormwater			2015						2016							2017						
LID Code Review Timeline	Jun	Jul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar	Apr	May	Jun J	ul	Aug	Sep	Oct	Nov	Dec	Jan	Feb	Mar
Assemble the Project Team																						
Develop work plan									•	Cor	nple	ted	•	•				•				
Develop meeting schedule											Cor	nple	ted									
Identify/Understand Topics to Address							-			C	omp	olete	d	-				-				
Review Existing Codes and Standards																						
Identify codes relating to the specific topics														C	Comp	plete	ed					
Identify existing codes and standards meeting criteria															Coi	mple	eted					
Identify gaps in existing codes and standards															Co	mple	eted					
Amend Existing Codes, Develop New Codes																						
Propose amendments to existing codes and standards																						
Propose new codes and standards																						
Internal review, revisions, and approval																						
Public Review and Adoption Process																						
SEPA process																						
Public review and approval																						
Planning Commission review and approval																						
Council review and approval																						
						Ado	ot an	<mark>d I</mark> r	nple	men	t by	Dec	31, 2	201	<u> 16</u>							
Ensure Successful Implementation																						
Develop and implement training plan for:																						
city staff, engineers, developers, contractors, property																						
owners, general public																						

	2015/2016 NPDES Stormwater LID Code Review										
Table	B.1 Code Topics to Address				Code a	and Standard	Documents t	o Review			
Goal:	Revise codes with the following: (1) Measures to minimize impervious surfaces (2) Measures to minimize loss of native vegetation (3) Other measures to minimize stormwater runoff	Kirkland Zoning Code	Zoning Code specific to Houghton	Zoning Code specific to Holmes Pt.	Kirkland Municipal Code	PCD Comp. Plan	Shoreline Mgmt Plan	Sudivision Code/standard documents	PW Pre- Approved Plans	CIP Eng & Street Standards (WSDOT/other)	(ROW Tree
	Review codes and standards that include the following topics:					<u>'</u>					
Table	1. Landscaping, Native Vegetation, and Street Landscaping - PW and PCD										
Table	tree preservation/retention	Separate tables	were created f	or each tonic - s	ee Gan Analy	ısis Tahle					
	screening (site, parking, perimeter)		were created j	or caen topic 3	cc Gap many	313 Tubic					
	landscape requirements for street frontages	_									
	landscape requirements for parking lots	_									
	minimize disturbance areas	_									
	utility setbacks for trees	_									
	public safety (site limits at intersections, hazard trees)	_									
	tree and landscape installation and maintenance										
Table	2. Site Planning and Assessment - PW and PCD										
	minimize site grading, preserve natural watercourses,										
	preserve native vegetation and soils										
	Building locations										
	parking area locations										
	stormwater BMP/facility locations										
	critical areas										
	clustering housing										
	special districts										
	location of existing utilities										
	street use improvements										
	emergency access										
Table	3. Hard and Impervious Surfaces - PW										
"Hard	surfaces" are permeable pavements, impervious surfaces, or vegetated roofs										
	maximum impervious surface allowances										
	shared driveways										
	minimum driveway width										
	use of permeable pavement for driveways	_									
	two-track driveway design										
Table	4. Bulk and Dimensional Considerations - PCD										
Looi	for flexibility in increasing heights, reducing setbacks, clustering structures, minimizing footprint, conserving existing vegetation										
	building setbacks, lot setbacks										
	height limits										
	maximum square footage										
	floor to area ratios										
	clustering										
	stormwater facility setbacks										

Table	B.1 Code Topics to Address (continued)	Documents t	cuments to Review									
	Revise codes with the following:								PW			
	(1) Measures to minimize impervious surfaces		Zoning Code	<b>Zoning Code</b>	Kirkland			Sudivision	Pre-	CIP Eng & Street	Other	
Goal:	(2) Measures to minimize loss of native vegetation	Kirkland	specific to	specific to	Municipal	PCD	Shoreline	code/standard	Approved	Standards	(ROW Tree	
	(3) Other measures to minimize stormwater runoff	Zoning Code	Houghton	Holmes Pt.	Code	Comp. Plan	Mgmt Plan	documents	Plans	(WSDOT/other)	Inventory)	
Table	5. Subdivision and Planned Unit Development - PCD											
Tubic	individual open space requirements	Separate tables	were created for	or each tonic - s	ee Gan Analy	sis Tahle						
	passive vs. active open space requirements (consider LID BMPs in passive areas)		were created je	or cach topic 3	ce dup Anary.	313 Tubic						
	opportunities for performance based designs (PUDs)	_										
	incentives - cluster development in exchange for increased open space	_										
	micentives cluster development in exchange for increased open space											
Table	6. Critical Areas and Shoreline Management - PCD											
	allowance of LID BMPs in critical areas/shorelines only when compatible											
Table	 7. Clearing and Grading - PW											
	Protect existing infiltration/ minimize compaction											
	conserve native vegetation/soils											
	construction sequencing/phasing	_										
	construction sequencing, phasing											
Table	8. Streets and Roads - PW											
	travel lane widths											
	ROW widths	_										
	use of permeable pavement for streets and roads	_										
	placement of utilities under paved areas in the ROW	_										
	required truck turn around area	_										
	sidewalk widths											
	sidewalk slope	_										
	minimum cul-de-sac radius											
	alternatives to cul-de-sacs	_										
	special districts											
Table	O Hoolthu Soile											
Table	9. Healthy Soils protecting and restoring healthy soil (KZC 95.5 Installation standards for required											
	plantings)											
	compost amendments	_										
	compaction	_										
	geology	_										
	high landslide areas	_										
	hydrology/water table	_										
	nydrology, water table											
Table	 10. Parking											
	minimum/maximum parking ratios											
	use of permeable pavement for parking lots (parking stalls, drive aisles)											
	parking stall dimensions											
	driving aisle dimensions											
	off-street parking regulations											
	integrate storm LID BMPS (bioretention) into landscape islands											

T. 1.1	DAGO INTO CONTRACTOR AND CONTRACTOR AND				0.1		<b>5</b>	. B. 1.			
Table	B.1 Code Topics to Address (continued)			1	Code a	nd Standard	Documents t	o Review		ı	
	Revise codes with the following:								PW		
Goal:	(1) Measures to minimize impervious surfaces		Zoning Code	Zoning Code	Kirkland			Sudivision	Pre-	CIP Eng & Street	Other
Goal.	(2) Measures to minimize loss of native vegetation	Kirkland	specific to	specific to	Municipal	PCD	Shoreline	code/standard	Approved	Standards	(ROW Tree
	(3) Other measures to minimize stormwater runoff	Zoning Code	Houghton	Holmes Pt.	Code	Comp. Plan	Mgmt Plan	documents	Plans	(WSDOT/other)	Inventory)
Table	11. Design Guidelines and Standards										
	trees and bioretention	Separate tables	s were created fo	or each topic - s	ee Gap Analy:	sis					
	continuous curb requirements										
	curb radii										
	ADA										
	restrictions in high urban areas (downtown)										
	Pre-Approved Plans										
Table	12. Stormwater Management and Maintenance - PW										
	process to determine public or private maint responsibility										
	For Privately maintained facilities:										
	mechanism to preserve and maintain facility (tract, easement, covenant, title)										
	maintenance specifications in place										
	mechanism for access, inspection, enforcement process										
	education plan, signage										
	For Publicly maintained facilities:										
	mechanism to preserve and maintain facility (public ROW, tract, easements)										
	maintenance specifications in place										
	mechanism for access, inspection, enforcement process										
	education plan, signage										